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PUBLIC RELEASE ON THE LTDP.

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E.O. 11652: XGDS-1 TAGS: NAC, MPOL, NATO SUBJECT: LTDP PART OF SUMMIT COMMUNIQUE AND SEPARATE

1. THERE FOLLOW IN PARAS 2 AND 3, RESPECTIVELY, THE DRAFT TEXTS OF (A) THE LTDP PART OF THE SUMMIT COMMUNIQUE, AND (B) THE SEPARATE PUBLIC RELEASE ON THE LTDP, WHICH A DRAFTING GROUP UNDER ASYG MUMFORD'S CHAIRMANSHIP WILL DISCUSS ON AN UNINSTRUCTED BASIS THIS AFTERNOON (MAY 23), TO BE FOLLOWED BY AN INSTRUCTED SESSION ON MAY 25. AS WE NOTED SEPTEL, THE INTERNATIONAL STAFF'S (IS) DRAFT ON THE LTDP SUMMARY HAS TAKEN ON BOARD THE BULK OF THE PROPOSED TEXT PROVIDED BY THE US. WE WILL PROVIDE MISSION COMMENT ON THE IS TEXTS AND PROPOSED CONFIDENTIAL

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POSITION FOR MAY 25 INSTRUCTED SESSION FOLLOWING THIS AFTERNOON'S INFORMAL DRAFTING SESSION.

2. BEGIN TEXT OF DRAFT TEXT OF LTDP PART OF SUMMIT COMMUNIQUE:

DRAFT PART OF COMMUNIQUE AT THE SUMMIT DEALING WITH THE LONG TERM DEFENCE PROGRAMME

- 1. FOLLOWING THE REVIEW OF THE CURRENT STATE OF AND FUTURE TRENDS IN EAST-WEST RELATIONS AND OTHER MATTERS AFFECTING WESTERN SECURITY, LEADERS OF STATES TAKING PART IN THE INTEGRATED DEFENCE STRUCTURE OF THE ALLIANCE CONSIDERED A REPORT ON THE LONG TERM DEFENCE PROGRAMME PREPARED BY THEIR DEFENCE MINISTERS, WHICH HAD BEEN COMMISSIONED AT THE LONDON SUMMIT MEETING IN MAY, 1977.
- 2. THEY NOTED WITH APPROVAL THAT, IN RESPONSE TO THE CONTINUED BUILD-UP OF THE MILITARY CAPABILITY OF THE WARSAW PACT, ESPECIALLY IN THE ABILITY OF ITS FORCES TO MOUNT AN ATTACK WITH VERY LITTLE WARNING, EMPHASIS WAS PLACED IN THE LONG TERM DEFENCE PROGRAMME ON IMPROVEMENTS IN THE MILITARY PREPAREDNESS OF NATO'S DETERRENT AND DEFENSIVE FORCES AND ON THE ENHANCEMENT OF THEIR CAPABILITY TO REINFORCE IN A TIME OF CRISIS. THE LEADERS OF THESE STATES ENDORSED SPECIFIC PROGRAMMES APPROVED BY DEFENCE MINISTERS TO IMPROVE THE READINESS OF NATO'S FORCES, AND THE MOBILISATION OF RESERVES, TO STRENGTHEN NATO'S AIR DEFENSES, TO COUNTER THE ELECTRONIC WARFARE THREAT, TO ENHANCE NATO'S MARITIME POSTURE, TO PROVIDE EFFECTIVE LOGISTIC SUPPORT FOR ALL NATO FORCES, AND TO IMPROVE NATO'S COMMAND, CONTROL AND COMMUNICATIONS CONFIDENTIAL.

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ARRANGEMENTS. THEY APPROVED PROGRAMMES DESIGNED TO ACCELERATE THE MOVEMENT OF SIGNIFICANT REINFORCEMENTS TO THE FORWARD AREAS, CALLING FOR THE COMMITMENT OF CIVIL AIR, SEA, LAND AND NATIONAL INFRASTRUCTURE RESOURCES; AND THEY WELCOMED IN PARTICULAR THE UNITED STATES' INTENTION TO PREPOSITION HEAVY EQUIPMENT FOR THREE ADDITIONAL UNITED STATES DIVISIONS IN THE CENTRAL REGION OF ALLIED COMMAND EUROPE BY 1982 WITH THE PROVISION BY THE EUROPEAN ALLIES OF NECESSARY FACILITIES. THEY ALSO WELCOMED THE PROGRESS MADE IN THE NUCLEAR PLANNING GROUP TOWARDS MEETING MEDIUM AND LONG TERM NEEDS FOR THE MODERNISATION OF THEATRE NUCLEAR FORCES.

3. THE LEADERS OF THE STATES RECOGNISED THAT THE IMPLEMENTATION OF THE LONG TERM DEFENCE PROGRAMME WOULD CALL FOR ADDITIONAL REAL RESOURCES TO BE DEVOTED TO DEFENCE; IN THIS REGARD THEY NOTED WITH SATISFACTION THAT ALMOST ALL COUNTRIES HAD INDICATED THEIR INTENTION TO ADJUST THEIR FINANCIAL PLANS FOR DEFENCE IN ACCORDANCE WITH THE AIM, ESTABLISHED IN THE 1977 MINISTERIAL GUIDANCE, OF AN ANNUAL INCREASE IN DEFENCE EXPENDITURE IN THE REGION OF 3 PERCENT IN REAL TERMS. THEY ALSO

STRESSED THE IMPORTANCE OF ACHIEVING THE MOST EFFECTIVE RETURN FROM RESOURCES MADE AVAILABLE OR PLANNED FOR DEFENCE, BY THE ACHIEVEMENT OF A GREATER DEGREE OF COOPERATION AND RATIONALISATION; THEY WELCOMED THE EMPHASIS PLACED IN THE LONG TERM DEFENCE PROGRAMME ON THIS OBJECTIVE.

4. THE LEADERS OF THE STATES EXPRESSED THEIR SUPPORT FOR THE LONG TERM DEFENCE PROGRAMME AS A MAJOR CONTRIBUTION TOWARDS PLACING NATO'S COORDINATED DEFENCE PLANNING IN A

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MORE COMPREHENSIVE AND LONGER TERM FRAMEWORK. THEY PLEDGED THE SUPPORT OF THEIR ADMINISTRATIONS FOR THE SUCCESSFUL IMPLEMENTATION OF THE PROGRAMME AND CALLED FOR VIGOUROUS FOLLOW-THROUGH ACTION TO BE TAKEN AT NATO AND INTERNATIONAL MILITARY HEADQUARTERS, INCLUDING A STUDY ON STRENGTHENING OF INTERNATIONAL MACHINERY. END TEXT.

3. BEGIN TEXT OF SEPARATE LTDP SUMMARY.

THE LONG-TERM DEFENCE PROGRAMME - A SUMMARY

INTRODUCTION

. 1. AT THE MEETING OF HEADS OF STATE AND GOVERNMENT CONFIDENTIAL.

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HELD IN WASHINGTON ON 30TH AND 31ST MAY, THE LEADERS OF STATES PARTICIPATING IN THE INTEGRATED DEFENCE STRUCTURE OF THE ALLIANCE GAVE THEIR ENDORSEMENT TO THE LONG-TERM DEFENCE PROGRAMME AS AN ESSENTIAL CONTRIBUTION TO ADAPTING THE DEFENCE POSTURE OF THE ALLIANCE TO THE CHANGING NEEDS OF THE 1980S.

. 2. THE LONG-TERM DEFENCE PROGRAMME HAS BEEN DEVELOPED, IN RESPONSE TO DIRECTIVES GIVEN AT THE SUMMIT MEETING HELD IN LONDON IN MAY 1977, AS A MEANS OF STRENGTHENING THE ONGOING NATO FORCE PLANNING AND NATIONAL PROGRAMMES IN THE FACE OF THE CHALLENGE TO ALLIANCE SECURITY POSED BY THE CONTINUING MOMENTUM OF THE WARSAW PACT MILITARY BUILD-UP. THE PROGRAMME MARKS A SIGNIFICANT MILESTONE FOR NATO THROUGH ITS COMPREHENSIVE PROJECTION OF ALLIANCE REQUIREMENTS FOR THE NEXT 10-15 YEARS.

THE POLITICAL AND MILITARY BACKGROUND

. 3. NATO REMAINS FULLY COMMITTED TO ACHIEVING EFFECTIVE ARMS CONTROL AND DISARMAMENT WITHIN THE GENERAL PURSUIT OF DETENTE. NEVERTHELESS IN THE FACE OF GROWING WARSAW PACT THREAT, NEGOTIATIONS TO THIS END MUST BE BACKED BY AN APPROPRIATE DETERRENT AND DEFENCE POSTURE. IF LEFT UNCHECKED, THE TRENDS IN THE MILITARY BALANCE WITH THE WARSAW PACT, WHICH IN THE CONVENTIONAL AREA ARE MOVING STRONGLY TO NATO'S DISADVANTAGE, COULD UNDERMINE DETERRENCE AND STABILITY. NATO IS DETERMINED TO MEET THIS CHALLENGE AND TO MAINTAIN A MILITARY CAPABILITY THROUGH THE 1980S THAT WILL SUPPORT THE FORWARD DEFENCE STRATEGY, BASED ON STRONG CONVENTIONAL, THEATRE NUCLEAR AND STRATEGIC NUCLEAR FORCES THROUGH THE 1980S.

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. 4. WHILE THEATRE AND STRATEGIC NUCLEAR FORCES MUST BE MODERNISED AND STRENGTHENED, THE NATURE OF THE MILITARY CHALLENGE POSED BY THE WARSAW PACT EMPHASISES THE PARTICULAR IMPORTANCE OF NATO'S CONVENTIONAL FORCES, ESPECIALLY ON NATO'S ABILITY TO RESPOND RAPIDLY TO AN ATTACK LAUNCHED

WITH LITTLE WARNING. AS A RESULT, FURTHER IMPROVEMENTS ARE TO BE MADE TO THE READINESS AND COMBAT CAPABILITIES OF NATO'S MILITARY FORCES ON THE EUROPEAN CONTINENT AND IN THE CAPABILITY TO REINFORCE THOSE FORCES.

. 5. NATO ALSO RECOGNISES THE CHALLENGE TO ITS COLLECTIVE DEFENCE PLANNING POSED BY THE MULTINATIONAL NATURE OF THE ALLIANCE. INCREASED ALLIANCE-WIDE COORDINATION OF NATIONAL DEFENCE PLANNING IS REQUIRED TO ACHIEVE A GREATER DEGREE OF COOPERATION AND RATIONALISATION. THIS SHOULD LEAD TO A SIGNIFICANT INCREASE IN OVERALL DEFENSIVE CAPABILITY FROM THE NATIONAL RESOURCES ALREADY MADE AVAILABLE OR PLANNED FOR THE ALLIANCE.

THE PROGRAMME

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. 6. THE LONG-TERM DEFENCE PROGRAMME (LTDP) IS
DESIGNED TO MEET THESE CHALLENGES. IT PROVIDES FOR
SIGNIFICANT FORCE IMPROVEMENTS IN CERTAIN SELECTED AREAS
AND A FAR GREATER DEGREE OF ALLIANCE COOPERATION
EXTENDING INTO THE 1990S. IN THIS RESPECT THE PROGRAMME
RECOMMENDS A SERIES OF DETAILED ACTIONS TO IMPROVE
NATO CAPABILITIES IN CERTAIN AREAS OF RECOGNIZED KEY
DEFICIENCIES: READINESS; REINFORCEMENT; RESERVE
MOBILIZATION; MARITIME POSTURE; AIR DEFENCE;
COMMUNICATIONS; COMMAND AND CONTROL; ELECTRONIC WARFARE;

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LOGISTICS; AND RATIONALIZATION. IN ADDITION, THE NATO NUCLEAR PLANNING GROUP HAS UNDER REVIEW MEDIUM- AND LONG-TERM NEEDS FOR THE MODERNIZATION OF THEATRE NUCLEAR FORCES. IN ALL THESE AREAS PARTICULAR EMPHASIS WILL BE PLACED ON COOPERATION BETWEEN MEMBER COUNTRIES.

. THE ACTION AREAS

READINESS

. 7. THE ABILITY OF WARSAW PACT FORCES TO ATTACK WITH LESS PREPARATION THAN IN THEPAST CHALLENGES NATO FORCES TO RESPOND RAPIDLY WITH THE MAXIMUM POSSIBLE COMBAT CAPABILITY. NATO FORCES THUS REQUIRE IMPROVEMENTS TO A WIDE-RANGE OF DEFENCE CAPABILITIES, ESPECIALLY ANTI-CONFIDENTIAL

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ARMOUR UNITS, MODERN AIR-TO-SURFACE WEAPONS, AND DEFENCE AGAINST CHEMICAL WARFARE. IN PLACE, FORCES MUST BE READY WITHIN THE MINIMUM WARNING TIME. ARRANGEMENTS FOR MAXIMUM SUPPORT FROM THE CIVIL SECTOR ARE ESSENTIAL. PROGRAMMES INCLUDE INCREASES IN THE NATIONAL HOLDINGS OF TANKS, ANTI-ARMOUR WEAPONS ANDMISSILES AND ARMED HELICOPTERS. IT HAS ALSO BEEN AGREED TO PURSUE COOPERATIVE DEVELOPMENT OF THE NEXT GENERATION ANTI-ARMOUR WEAPONS. A PROGRAMME FOR SUBSTANTIALLY INCREASING NATIONAL HOLDINGS OF MODERN AIR-TO-SURFACE WEAPONS WILL ALSO BE INTRODUCED, ALONG WITH THE PURSUIT OF A COMMON FAMILY OF THESE TYPES OF WEAPONS. PROTECTIVE EQUIPMENT AGAINST CHEMICAL WARFARE WILL BE PROVIDED TO MEET NATO STANDARDS. THE ABILITY OF COMBAT FORCES TO UPLOAD AMMUNITION AT SHORT NOTICE WILL BE INCREASED. IN ADDITION, A NUMBER OF NATIONS HAVE AGREED TO INCREASE THE DEGREE OF COMMITMENT OF THEIR FORCES TO NATO. MULTILATERAL DISCUSSIONS TO SHORTEN THE REACTION TIME OF THE 1ST NETHERLANDS CORPS ARE CONTINUING.

REINFORCEMENT

. 9. THE IMBALANCE OF CONVENTIONAL FORCES IN EUROPE IS SUCH THAT, IN PERIODS OF RISING TENSION OR CRISIS, DETERRENCE COULD BE PUT AT RISK WITHOUT A CAPABILITY FOR RAPID AND EFFECTIVE REINFORCEMENT OF ALLIED COMMAND EUROPE AS A WHOLE. SIGNIFICANT IMPROVEMENTS ARE NOW NECESSARY TO MAKE RAPID REINFORCEMENT A REALITY. THIS

INVOLVES THE COMMITMENT OF CIVIL, AIR, SEA, LAND AND NATIONAL INFRASTRUCTURE RESOURCES TO THE REINFORCEMENT TASK AND THE ESTABLISHMENT OF EFFECTIVE ARRANGEMENTS TO COORDINATE THE FLOW OF REINFORCEMENTS. AN ESSENTIAL ELEMENT IS THE FULL USE OF EXISTING EUROPEAN FACILITIES, WITH IMPROVEMENTS WHERE NECESSARY, TO RECEIVE AND MOVE CONFIDENTIAL

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FORWARD EXTERNAL REINFORCEMENTS WITH MINIMUM DELAY. IN ADDITION MEASURES WILL BE TAKEN TO ACCELERATE THE MOVEMENT OF SIGNIFICANT FIGHTING UNITS TO THE FORWARD AREAS IN THE CRITICAL EARLY PHASE. A MAJOR FEATURE IS THE PREPOSITIONING BY THE UNITED STATES IN CONJUNCTION WITH EUROPEAN ALLIES OF THE HEAVY EQUIPMENT FOR THREE ADDITIONAL US DIVISIONS IN THE CENTRAL REGION BY 1982. MODIFICATIONS WILL ALSO BE MADE TO CIVIL AIRCRAFT TO CARRY OVERSIZE EQUIPMENT WHICH CANNOT BE PREPOSITIONED. AS A FURTHER MEASURE, THE AMPHIBIOUS LIFT FOR THE UNITED KINGDOM/NETHERLANDS MARINE FORCE IS TO BE IMPROVED.

RESERVE MOBILISATION

. 9. SINCE RESERVISTS COMPRISE A SIGNIFICANT PROPORTION OF NATO'S TOTAL GROUND FORCES, TIMELY DEPLOYMENT OF RESERVE UNITS IS CRITICAL, ESPECIALLY IN ALLIED COMMAND, EUROPE. IT IS THEREFORE NECESSARY TO TAKE ADDITIONAL MEASURES TO ENSURE THAT RESERVISTS AND RESERVE FORMATIONS ARE PROPERLY EQUIPPED, TRAINED AND CAPABLE OF BEING RAPIDLY DEPLOYED TO LOCATIONS WHERE THEY ARE REQUIRED. PROGRAMMES ARE DESIGNED TO BRING NATIONAL RESERVE FORCES UP TO NATO STANDARDS AND TO SEEK TO UPGRADE AND IMPROVE THE OPERATIONAL READINESS OF CERTAIN RESERVE UNITS. IN ADDITION A NUMBER OF EUROPEAN COUNTRIES WILL CONSIDER PROVIDING ADDITIONAL RESERVE BRIGADES OVER THE LONGER TERM, WHICH WOULD COMPLEMENT THE IMPROVED REINFORCEMENT CAPABILITIES.

MARITIME POSTURE

. 10. A NUMBER OF MARITIME PROGRAMMES HAVE BEEN AGREED UPON TO PROVIDE FOR GREATLY INCREASED CAPABILITIES IN

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MARITIME COMMAND, CONTROL AND COMMUNICATIONS AND FOR AIR DEFENCE OF NAVAL UNITS. THESE PROGRAMMES ALSO INCLUDE MEASURES TO ACHIEVE IMPROVED ANTI-SUBMARINE CAPABILITIES, BETTER ANTI-MISSILE SURFACE DEFENCE AND GREATER MINE WARFARE CAPABILITIES. COOPERATIVE DEVELOPMENT OF KEY WEAPON SYSTEMS WILL BE PURSUED.

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. 11. AGREEMENT HAS BEEN REACHED ON A BASIC ALLIANCE-WIDE COOPERATIVE PROGRAMME TO IMPROVE AIR DEFENCE CAPABILITIES WHICH WILL NOW BE SUBJECT TO DETAILED PLANNING AND REFINEMENT. IT INCLUDES MEASURES DESIGNED TO IMPROVE THE IDENTIFICATION OF HOSTILE AIRCRAFT AND TO ENSURE THE EFFECTIVE CONTROL OF NATO'S OWN COMBAT AIRCRAFT. PROVISION IS TO BE MADE FOR IMPROVEMENTS TO CONFIDENTIAL

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FIGHTER AIRCRAFT ACQUISITION OF IMPROVED SURFACE-TO-AIR WEAPONRY, TO PROVIDE THE ALLIANCE WITH A SIGNIFICANTLY ENHANCED CAPABILITY FOR ENGAGING WARSAW PACT AIRCRAFT PENETRATING AT ALL LEVELS.

COMMUNICATIONS, COMMAND AND CONTROL

. 12. A NUMBER OF COOPERATIVE EFFORTS WERE AGREED WHICH WILL MAKE IMPORTANT CONTRIBUTIONS TO THE OVERALL CAPABILITIES OF THE ALLIANCE FOR COMMUNICATIONS, COMMAND AND CONTROL WHICH ARE ESSENTIAL TO POLITICAL

CONSULTATION IN TIMES OF CRISIS AND FOR THE POLITICAL DIRECTION OF FORCES ACHIEVING A HIGH LEVEL OF INTER-OPERABILITY IN THE AREA OF TACTICAL COMMUNICATIONS. THESE COOPERATIVE EFFORTS INCLUDE THE DEVELOPMENT OF A SECOND PHASE OF THE NATO INTEGRATED COMMUNICATIONS SYSTEM, MARITIME COMMUNICATIONS, TACTICAL TRUNK NETWORK, SINGLE-CHANNEL RADIO ACCESS, NATO/NATIONAL AREA INTERCONNECTION, STRATEGIC AUTOMATIC DATA PROCESSING, AND WAR HEADQUARTERS IMPROVEMENTS.

ELECTRONIC WARFARE

. 13. ALL NATO NATIONS HAVE AGREED THAT URGENT ACTION IS REQUIRED TO COPE WITH THIS IMPORTANT DIMENSION OF MODERN CONFLICT. PROGRAMMES PROVIDE FOR IMPORTANT IMPROVEMENTS IN NATO'S CAPABILITY TO COUNTER THE SOPHISTICATED ELECTRONIC WARFARE THREAT POSED BY THE WARSAW PACT. THEY COVER LAND, AIR AND MARITIME FORCES, TOGETHER WITH IMPROVEMENTS IN NATO'S ORGANISATION AND PROCEDURES IN THIS FIELD, INCLUDING CLOSER COOPERATION IN RESEARCH AND DEVELOPMENT.

RATIONALISATION

. 14. THE OBJECTIVE IS TO ACHIEVE ECONOMIC SAVINGS CONFIDENTIAL

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AND ENHANCED MILITARY EFFICIENCY THROUGH INCREASED STANDARDISATION AND INTEROPERABILITY. PROGRAMMES INCLUDE DEVELOPMENT OF NEW PROCEDURES FOR SYSTEMATIC LONG RANGE ARMAMENTS PLANNING, NEW PROCEDURES FOR THE IMPROVED FORMULATION AND UTILISATION OF STANDARDISATION AGREEMENTS, AND CONTINUATION OF THE WORK BEING UNDERTAKEN BY THE CONFERENCE OF NATIONAL ARMAMENT DIRECTORS IN THE FIELD OF INTELLECTUAL PROPERTY RIGHTS. IN THE DEVELOPMENT AND ACQUISITION OF THE EQUIPMENT RECOMMENDED IN THE LONG TERM DEFENCE PROGRAMME, COOPERATIVE PROGRAMMES WILL BE PURSUED TO THE GREATEST EXTENT POSSIBLE.

NATIONS HAVE ALSO ENDORSED THE NEED FOR THE TRANSFER OF TECHNOLOGY BETWEEN MEMBER COUNTRIES, WHERE SUCH TRANSFERS CONTRIBUTE TO THE FURTHERANCE OF STANDARDISATION/INTEROPERABILITY OF NATO DEFENCE EQUIPMENT.

LOGISTICS

. 15. POLICY AND ORGANISATIONAL IMPROVEMENTS HAVE BEEN AGREED TO HARMONISE AND COORDINATE ARRANGEMENTS IN THE REAR AREAS AND THEREBY IMPROVE THE LOGISTIC SUPPORT OF COMBAT FORCES. THE LOGISTICS SUPPORT RESPONSIBILITIES BETWEEN NATO COMMANDERS AND MEMBER NATIONS WILL BE MORE CLEARLY DEFINED AND IMPROVED LOGISTICS STRUCTURES PROVIDED WITHIN NATO MILITARY COMMANDS. A LOGISTICS MASTER PLANNING SYSTEM IS TO BE DEVELOPED TO PROVIDE

FOR BETTER PLANNING AND MANAGEMENT OF NATO LOGISTICS FUNCTIONS. THERE ARE ALSO TO BE INCREASED WAR RESERVE STOCKS, IMPROVED FLEXIBILITY IN THE USE OF AMMUNITION STOCKS IN WAR AND THE BUILD-UP OF STOCKS OF PRIMARY FUELS WITH IMPROVED STORAGE FACILITIES.

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. IMPLEMENTATION

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. 16. THERE IS TO BE A VIGOROUS AND SUSTAINED FOLLOW-THROUGH ON THE DETAILS OF THESE RECOMMENDATIONS. TO THIS END HEADS OF STATE AND GOVERNMENT HAVE PLEDGED THEIR FULL SUPPORT FOR THE INTENSIVE CIVIL AND MILITARY PLANNING AND DEVELOPMENT EFFORTS NEEDED AT NATIONAL AND NATO LEVEL. ARRANGEMENTS WILL BE MADE FOR ENSURING AN EFFECTIVE FOLLOW-THROUGH FOR THE MEASURES APPROVED UNDER THE LONG-TERM DEFENCE PROGRAMME, INCLUDING FURTHER ACTION ON RELATED LOW COST/NO COST RECOMMENDATIONS.

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